

AMENDED IN ASSEMBLY AUGUST 25, 2003

AMENDED IN ASSEMBLY AUGUST 18, 2003

AMENDED IN ASSEMBLY JULY 21, 2003

AMENDED IN ASSEMBLY JUNE 30, 2003

AMENDED IN SENATE JUNE 3, 2003

AMENDED IN SENATE APRIL 30, 2003

AMENDED IN SENATE APRIL 21, 2003

AMENDED IN SENATE APRIL 10, 2003

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**SENATE BILL**

**No. 857**

**Introduced by Senator Speier**

February 21, 2003

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An act to amend Sections 14043.1, 14043.15, 14043.65, 14043.75, ~~14123.25~~ *14044*, *14123.25*, *14124.12*, and 14172.5 of, to amend the heading of Article 1.3 (commencing with Section 14043) of Chapter 7 of Part 3 of Division 9 of, and to add Sections 14043.26, 14043.27, 14043.28, 14043.29, 14043.341, 14043.47, 14105.05, and 14170.10 to, the Welfare and Institutions Code, relating to Medi-Cal.

LEGISLATIVE COUNSEL'S DIGEST

SB 857, as amended, Speier. Medi-Cal: providers.

Existing law provides for the Medi-Cal program, which is administered by the State Department of Health Services, pursuant to which medical benefits are provided to public assistance recipients and certain other low-income persons.

This bill would revise responsibilities of providers and applicants for participation as providers in the Medi-Cal program.

This bill would also revise the standards that providers are required to meet in maintaining records of benefits provided by them under the Medi-Cal program.

The bill would impose restrictions upon Medi-Cal providers upon the dispensing or furnishing of certain drugs and devices, and for clinical laboratory tests or examinations.

Existing law authorizes the Director of Health Services to prescribe policies, limit health care service payment rates, and adopt rules and regulations in connection with the Medi-Cal program.

This bill would authorize the director, without taking regulatory action, to *establish Medi-Cal program reimbursement rates and* adopt and annually update designated coding systems.

*Existing law, until July 1, 2003, prohibits the department from reimbursing certain Medi-Cal claims of a physician and surgeon or osteopath whose license has been placed on probation as a result of a disciplinary action.*

*This bill would extend application of these provisions until July 1, 2005.*

*Existing law authorizes the department to limit, in accordance with specified conditions, one or more of specified universal codes for which a provider may bill, or for which reimbursement may be made, under the Medi-Cal program or any other health program administered by the department.*

*This bill would revise the above provisions.*

Vote: majority. Appropriation: no. Fiscal committee: yes.  
State-mandated local program: no.

*The people of the State of California do enact as follows:*

1 SECTION 1. The heading of Article 1.3 (commencing with  
2 Section 14043) of Chapter 7 of Part 3 of Division 9 of the Welfare  
3 and Institutions Code is amended to read:

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5 Article 1.3. Provider Enrollment, Application, and  
6 Participation

7

8 SEC. 2. Section 14043.1 of the Welfare and Institutions Code  
9 is amended to read:



1 14043.1. As used in this article:

2 (a) “Abuse” means either of the following:

3 (1) Practices that are inconsistent with sound fiscal or business  
4 practices and result in unnecessary cost to the federal medicaid and  
5 Medicare programs, the Medi-Cal program, another state’s  
6 medicaid program, or other health care programs operated, or  
7 financed in whole or in part, by the federal government or any state  
8 or local agency in this state or any other state.

9 (2) Practices that are inconsistent with sound medical practices  
10 and result in reimbursement by the federal medicaid and Medicare  
11 programs, the Medi-Cal program or other health care programs  
12 operated, or financed in whole or in part, by the federal  
13 government or any state or local agency in this state or any other  
14 state, for services that are unnecessary or for substandard items or  
15 services that fail to meet professionally recognized standards for  
16 health care.

17 (b) “Applicant” means any individual, partnership, group,  
18 association, corporation, institution, or entity, and the officers,  
19 directors, owners, managing employees, or agents thereof, that  
20 applies to the department for enrollment as a provider in the  
21 Medi-Cal program.

22 (c) “Appropriate volume of business” means a volume that is  
23 consistent with the information provided in the application and  
24 any supplemental information provided by the applicant or  
25 provider, and is of a quality and type that would reasonably be  
26 expected based upon the size and type of business operated by the  
27 applicant or provider.

28 (d) “Business address” means the location where an applicant  
29 or provider provides services, goods, supplies, or merchandise,  
30 directly or indirectly, to a Medi-Cal beneficiary. A post office box,  
31 ~~commercial box, vehicle, or vessel is not a business address. or~~  
32 *commercial box is not a business address. The business address for*  
33 *the location of a vehicle or vessel owned and operated by an*  
34 *applicant or provider enrolled in the Medi-Cal program and used*  
35 *to provide services, goods, supplies, or merchandise, directly or*  
36 *indirectly, to a Medi-Cal beneficiary shall either be the business*  
37 *address location for which a separate provider number is issued*  
38 *to the applicant or provider for the provision of similar services or,*  
39 *the applicant or provider’s pay-to-address.*

40 (e) “Convicted” means any of the following:

1 (1) A judgment of conviction has been entered against an  
2 individual or entity by a federal, state, or local court, regardless of  
3 whether there is a posttrial motion or an appeal pending or the  
4 judgment of conviction or other record relating to the criminal  
5 conduct has been expunged or otherwise removed.

6 (2) A federal, state, or local court has made a finding of guilt  
7 against an individual or entity.

8 (3) A federal, state, or local court has accepted a plea of guilty  
9 or nolo contendere by an individual or entity.

10 (4) An individual or entity has entered into participation in a  
11 first offender, deferred adjudication, or other program or  
12 arrangement where judgment of conviction has been withheld.

13 (f) “Debt due and owing” means 60 days have passed since a  
14 notice or demand for repayment of an overpayment or other  
15 amount resulting from an audit or examination, for a penalty  
16 assessment, or for any other amount due the department was sent  
17 to the provider, regardless of whether the provider is an  
18 institutional provider or a noninstitutional provider and regardless  
19 of whether an appeal is pending.

20 (g) “Enrolled or enrollment in the Medi-Cal program” means  
21 authorized under any processes by the department or its agents or  
22 contractors to receive, directly or indirectly, reimbursement for the  
23 provision of services, goods, supplies, or merchandise to a  
24 Medi-Cal beneficiary.

25 (h) “Fraud” means an intentional deception or  
26 misrepresentation made by a person with the knowledge that the  
27 deception could result in some unauthorized benefit to himself or  
28 herself or some other person. It includes any act that constitutes  
29 fraud under applicable federal or state law.

30 (i) “Location” means a street, city, or rural route address or a  
31 site or place within a street, city, or rural route address, and the city,  
32 county, state, and nine digit ZIP Code.

33 (j) “Not currently enrolled at the location for which the  
34 application is submitted” means either of the following:

35 (1) The provider is changing location and moving to a different  
36 location than that for which the provider was issued a provider  
37 number.

38 (2) The provider is adding an additional location to that  
39 currently used to provide services, goods, supplies, or



1 merchandise to Medi-Cal beneficiaries, and for which the provider  
2 was issued a provider number.

3 (k) “Preenrollment period” includes the period of time during  
4 which an application package for enrollment, continued  
5 enrollment, or for the addition of or change in a location is  
6 pending.

7 (1) “Professionally recognized standards of health care”  
8 means statewide or national standards of care, whether in writing  
9 or not, that professional peers of the individual or entity whose  
10 provision of care is an issue recognize as applying to those peers  
11 practicing or providing care within a state.

12 (2) When the United States Department of Health and Human  
13 Services has declared a treatment modality not to be safe and  
14 effective, practitioners that employ that treatment modality shall  
15 be deemed not to meet professionally recognized standards of  
16 health care. This paragraph shall not be construed to mean that all  
17 other treatments meet professionally recognized standards of care.

18 (l) “Provider” means any individual, partnership, group,  
19 association, corporation, institution, or entity, and the officers,  
20 directors, owners, managing employees, or agents of any  
21 partnership, group association, corporation, institution, or entity,  
22 that provides services, goods, supplies, or merchandise, directly or  
23 indirectly, to a Medi-Cal beneficiary and that has been enrolled in  
24 the Medi-Cal program.

25 (m) “Unnecessary or substandard items or services” means  
26 those that are either of the following:

27 (1) Substantially in excess of the provider’s usual charges or  
28 costs for the items or services.

29 (2) Furnished, or caused to be furnished, to patients, whether  
30 or not covered by Medicare, medicaid, or any of the state health  
31 care programs to which the definitions of applicant and provider  
32 apply, and which are substantially in excess of the patient’s needs,  
33 or of a quality that fails to meet professionally recognized  
34 standards of health care. The department’s determination that the  
35 items or services furnished were excessive or of unacceptable  
36 quality shall be made on the basis of information, including  
37 sanction reports, from the following sources:

38 (A) The professional review organization for the area served by  
39 the individual or entity.

40 (B) State or local licensing or certification authorities.

1 (C) Fiscal agents or contractors, or private insurance  
2 companies.

3 (D) State or local professional societies.

4 (E) Any other sources deemed appropriate by the department.

5 SEC. 3. Section 14043.15 of the Welfare and Institutions  
6 Code is amended to read:

7 14043.15. (a) The department may adopt regulations for  
8 certification of each applicant and each provider in the Medi-Cal  
9 program. No certification shall be required for ~~clinics licensed~~  
10 ~~under Section 1204 of the Health and Safety Code, clinics exempt~~  
11 ~~from licensure under Section 1206 of the Health and Safety Code,~~  
12 ~~health facilities licensed under Chapter 2 (commencing with~~  
13 ~~Section 1250) of Division 2 of the Health and Safety Code, or~~  
14 ~~natural persons licensed or certified under Division 2~~ *natural*  
15 *persons licensed or certificated under Division 2* (commencing  
16 with Section 500) of the Business and Professions Code, the  
17 Osteopathic Initiative Act or the Chiropractic Initiative Act.

18 (b) (1) An applicant or provider who is a natural person, and  
19 is licensed or ~~certified~~ *certificated* pursuant to Division 2  
20 (commencing with Section 500) of the Business and Professions  
21 Code, the Osteopathic Initiative Act, or the Chiropractic Initiative  
22 Act, or is a professional corporation, as defined in subdivision (b)  
23 of Section 13401 of the Corporations Code, shall comply with  
24 Section 14043.26 and shall be enrolled in the Medi-Cal program  
25 as either an individual provider or as a rendering provider in a  
26 provider group at each location for which an application package  
27 has been approved, notwithstanding that the applicant or provider  
28 meets the requirements to qualify as exempt from clinic licensure  
29 under subdivision (a) or (m) of Section 1206 of the Health and  
30 Safety Code.

31 ~~(2) A provider enrolled in the Medi-Cal program pursuant to~~  
32 ~~paragraph (1), who has disclosed in the application package that~~  
33 ~~the provider's practice includes the rendering of services solely at~~  
34 ~~one, or at more than one, health facility, as defined in Section 1250~~  
35 ~~of the Health and Safety Code, shall not be required to enroll at~~  
36 ~~each health facility location and may utilize the provider number~~  
37 ~~granted upon enrollment pursuant to paragraph (1) to claim~~  
38 ~~reimbursement from the Medi-Cal program for services rendered~~  
39 ~~by the provider to Medi-Cal beneficiaries at all of those health~~  
40 ~~facilities.~~

(2) A provider enrolled in the Medi-Cal program pursuant to paragraph (1), who has disclosed in the application package for enrollment that the provider's practice includes the rendering of services, goods, supplies, or merchandise solely at one, or at more than one, health facility, as defined in Section 1250 of the Health and Safety Code, or clinic, as defined in Section 1204 of the Health and Safety Code, or medical therapy unit, or residence of the provider's patient, or office of a physician and surgeon involved in the care and treatment of the provider's patients, shall not be required to enroll at each health facility, clinic, medical therapy unit, patient's residence or physician and surgeon's office location and may utilize the provider number granted upon enrollment pursuant to paragraph (1) to claim reimbursement from the Medi-Cal program for services rendered by the provider to Medi-Cal beneficiaries at all of those health facilities, clinics, medical therapy units, residences, or physician offices.

(3) This subdivision shall not be interpreted to violate any state or federal law governing fiscal intermediaries or Division 2 (commencing with Section 500) of the Business and Professions Code, the Osteopathic Initiative Act, or the Chiropractic Initiative Act. This subdivision does not remove the requirement that each claim for reimbursement from the Medi-Cal program identify the place of service and the rendering provider.

(c) An applicant or provider licensed as a clinic pursuant to Chapter 1 (commencing with Section 1200) of, or a health facility licensed pursuant to Chapter 2 (commencing with Section 1250) of, Division 2 of the Health and Safety Code may be enrolled in the Medi-Cal program as a clinic or a health facility and need not comply with Section 14043.26.

(d) An applicant or provider that meets the requirements to qualify as exempt from clinic licensure under subdivisions (b) to (l), inclusive, or subdivisions (n) to (p), inclusive, of Section 1206 of the Health and Safety Code shall comply with Section 14043.26 and may be enrolled in the Medi-Cal program as either a clinic or within any other provider category for which the applicant or provider qualifies. An applicant or provider to which any of the clinic licensure exemptions specified in this subdivision apply shall document in its application package the legal and factual basis for the clinic license exemption claimed.



1 (e) Notwithstanding subdivisions (a), (b), (c), and (d), an  
2 applicant or provider that meets the requirements to qualify as  
3 exempt from clinic licensure pursuant to subdivision (h) of Section  
4 1206 of the Health and Safety Code, including an intermittent site  
5 ~~that is operated by a licensed primary care clinic and for which the~~  
6 ~~licensed primary care clinic provides all staffing, protocols, that~~  
7 *is operated by a licensed primary care clinic or an affiliated mobile*  
8 *health care unit licensed or approved under Chapter 9*  
9 *(commencing with Section 1765.101) of Division 2 of the Health*  
10 *and Safety Code, and that is operated by a licensed primary care*  
11 *clinic, and for which intermittent site or mobile health unit the*  
12 *licensed primary care clinic directly or indirectly provides all*  
13 *staffing, protocols, equipment, supplies, and billing services, need*  
14 *not enroll in the Medi-Cal program as a separate provider and need*  
15 *not comply with Section 14043.26 if the licensed primary care*  
16 *clinic operating the applicant or provider clinic, provider clinic,*  
17 *or mobile health care unit has notified the department of its*  
18 *separate locations, premises, or intermittent sites—intermittent*  
19 *sites, or mobile health care units.*

20 SEC. 4. Section 14043.26 is added to the Welfare and  
21 Institutions Code, to read:

22 14043.26. (a) (1) On and after January 1, 2004, an applicant  
23 that is not currently enrolled in the Medi-Cal program, or a  
24 provider applying for continued enrollment, upon written  
25 notification from the department that enrollment for continued  
26 participation of all providers in a specific provider of service  
27 category or subgroup of that category to which the provider  
28 belongs will occur, or a provider not currently enrolled at a  
29 location where the provider intends to provide services, goods,  
30 supplies, or merchandise to a Medi-Cal beneficiary, shall submit  
31 a complete application package for enrollment, continuing  
32 enrollment, or enrollment at a new location or a change in location.  
33 The application package shall consist of a completed and signed  
34 application form, signed under penalty of perjury or notarized  
35 pursuant to Section 14043.25, a disclosure statement, a provider  
36 agreement, and all attachments or changes to the form, statement,  
37 or agreement.

38 (2) Clinics licensed by the department pursuant to Chapter 1  
39 (commencing with Section 1200) of Division 2 of the Health and



1 Safety Code and certified by the department to participate in the  
2 Medi-Cal program shall not be subject to this section.

3 (3) Health facilities licensed by the department pursuant to  
4 Chapter 2 (commencing with Section 1250) of Division 2 of the  
5 Health and Safety Code and certified by the department to  
6 participate in the Medi-Cal program shall not be subject to this  
7 section.

8 (4) Adult day health care providers licensed pursuant to  
9 Chapter 3.3 (commencing with Section 1570) of Division 2 of the  
10 Health and Safety Code and certified by the department to  
11 participate in the Medi-Cal program shall not be subject to this  
12 section.

13 (5) Home health agencies licensed pursuant to Chapter 8  
14 (commencing with Section 1725) of Division 2 of the Health and  
15 Safety Code and certified by the department to participate in the  
16 Medi-Cal program shall not be subject to this section.

17 (6) Hospices licensed pursuant to Chapter 8.5 (commencing  
18 with Section 1745) of Division 2 of the Health and Safety Code  
19 and certified by the department to participate in the Medi-Cal  
20 program shall not be subject to this section.

21 (b) Within 30 days after receiving an application package  
22 submitted pursuant to subdivision (a), the department shall  
23 provide written notice that the application package has been  
24 received and, if applicable, that there is a moratorium on the  
25 enrollment of providers in the specific provider of service category  
26 or subgroup of the category to which the applicant or provider  
27 belongs. This moratorium shall bar further processing of the  
28 application package.

29 ~~(c) (1) If the applicant package submitted pursuant to~~  
30 ~~subdivision (a) is from an applicant or provider who is a physician~~  
31 ~~who meets the qualifications listed in paragraph (2), the applicant~~  
32 ~~or provider shall be considered a physician preferred provider and~~  
33 ~~shall be granted provisional provider status pursuant to this section~~  
34 ~~and for a period of no more than 18 months, effective from the date~~  
35 ~~on the notice from the department. A physician who desires~~  
36 ~~consideration as a physician preferred provider pursuant to this~~  
37 ~~subdivision shall request consideration from the department by~~  
38 ~~notation on the application package, by cover letter, or by other~~  
39 ~~means identified by the department in a provider bulletin. If a~~  
40 ~~physician who requests consideration as a physician preferred~~

~~1 provider does not meet the qualifications listed in paragraph (2);~~  
~~2 the physician shall be notified by the department within 90 days~~  
~~3 and the application package submitted shall be processed in~~  
~~4 accordance with this section.~~

*(c) (1) If the applicant package submitted pursuant to*  
*subdivision (a) is from an applicant or provider who meets the*  
*criteria listed in paragraph (2), the applicant or provider shall be*  
*considered a preferred provider and shall be granted preferred*  
*provisional provider status pursuant to this section and for a*  
*period of no longer than 18 months, effective from the date on the*  
*notice from the department. The ability to request consideration as*  
*a preferred provider and the criteria necessary for the*  
*consideration shall be publicized to all applicants and providers.*  
*An applicant or provider who desires consideration as a preferred*  
*provider pursuant to this subdivision shall request consideration*  
*from the department by making a notation to that effect on the*  
*application package, by cover letter, or by other means identified*  
*by the department in a provider bulletin. Request for consideration*  
*as a preferred provider shall be made with each application*  
*package submitted in order for the department to grant the*  
*consideration. An applicant or provider who requests*  
*consideration as a preferred provider shall be notified within 90*  
*days whether the applicant or provider meets or does not meet the*  
*criteria listed in paragraph (2). If an applicant or provider is*  
*notified that the applicant or provider does not meet the criteria*  
*for a preferred provider, the application package submitted shall*  
*be processed in accordance with the remainder of this section.*

*(2) To be considered a physician preferred provider, the*  
*applicant or provider shall meet all of the following criteria:*

*(A) Hold a current license as a physician and surgeon issued by*  
~~*the California Medical Board*~~ *Medical Board of California or the*  
*Osteopathic Medical Board of California, which license shall not*  
*have been revoked, whether stayed or not, suspended, placed on*  
*probation, or subject to other limitation.*

*(B) Be a current faculty member of a teaching hospital or a*  
~~*current preferred provider with a*~~ *accredited by the Joint*  
*Commission for Accreditation of Healthcare Organizations*  
~~*accredited health plan*~~ *or the American Osteopathic Association,*  
*or be credentialed by a health care service plan that is licensed*  
*under the Knox-Keene Health Care Service Plan Act of 1975*

1 *(Chapter 2.2 (commencing with Section 1340) of Division 2 of the*  
2 *Health and Safety Code; the Knox-Keene Act), or be a current*  
3 *member in good standing of a group that is credentialed by a health*  
4 *care service plan that is licensed under the Knox-Keene Act.*

5 (C) Have full, current, unrevoked, and unsuspended privileges  
6 at a Joint Commission for Accreditation of Healthcare  
7 Organizations or American Osteopathic Association accredited  
8 general acute care hospital.

9 (D) Not have any adverse entries in the Healthcare Integrity  
10 and Protection Databank.

11 ~~(3) The department may recognize other provider categories as~~  
12 ~~qualifying for preferred provider status if criteria similar to those~~  
13 ~~set forth in paragraph (2) are identified for other provider~~  
14 ~~categories. The department shall consult with interested parties~~  
15 ~~and appropriate stakeholders to identify similar criteria for other~~  
16 ~~provider categories so that preferred provider status can be granted~~  
17 ~~to additional applicants and providers.~~

18 ~~(d) Within 180 days after receiving an application package~~  
19 ~~submitted pursuant to subdivision (a) from an applicant or~~  
20 ~~provider who does not qualify for preferred provider status under~~  
21 ~~subdivision (c), the department shall give written notice to the~~  
22 ~~applicant or provider that any of the following applies:~~

23 *(3) The department may recognize other providers as*  
24 *qualifying as preferred providers if criteria similar to those set*  
25 *forth in paragraph (2) are identified for the other providers. The*  
26 *department shall consult with interested parties and appropriate*  
27 *stakeholders to identify similar criteria for other providers so that*  
28 *they may be considered as preferred providers.*

29 *(d) Within 180 days after receiving an application package*  
30 *submitted pursuant to subdivision (a), or from the date of the notice*  
31 *to an applicant or provider that the applicant or provider does not*  
32 *qualify as a preferred provider under subdivision (c), the*  
33 *department shall give written notice to the applicant or provider*  
34 *that any of the following applies, or shall on the 181st day grant*  
35 *the applicant or provider provisional provider status pursuant to*  
36 *this section for a period no longer than 12 months, effective from*  
37 *the 181st day:*

38 (1) The applicant or provider is being granted provisional  
39 provider status for a period of 12 months, effective from the date  
40 on the notice.

1 (2) The application package is incomplete. The notice shall  
2 identify any additional information or documentation that is  
3 needed to complete the application package.

4 (3) The department is exercising its authority under Section  
5 14043.37, 14043.4, or 14043.7, and is conducting background  
6 checks, preenrollment inspections, or unannounced visits.

7 (4) The application package is denied for any of the following  
8 reasons:

9 (A) Pursuant to Section 14043.2 or 14043.36.

10 (B) For lack of a license necessary to perform the health care  
11 services or to provide the goods, supplies, or merchandise directly  
12 or indirectly to a Medi-Cal beneficiary, within the applicable  
13 provider of service category or subgroup of that category.

14 (C) The period of time during which an applicant or provider  
15 has been barred from reapplying has not passed.

16 (D) For other stated reasons authorized by law.

17 (e) (1) If the application package that was noticed as  
18 incomplete under subdivision (d) is resubmitted with all requested  
19 information and documentation, and received by the department  
20 within 35 days of the date on the notice, the department shall,  
21 within 60 days of the resubmission, send a notice that any of the  
22 following applies:

23 (A) The applicant or provider is being granted provisional  
24 provider status for a period of 12 months, effective from the date  
25 on the notice.

26 (B) The application package is denied for any other reasons  
27 provided for in paragraph (4) of subdivision (d).

28 (C) The department is exercising its authority under Section  
29 14043.37, 14043.4, or 14043.7 to conduct background checks,  
30 preenrollment inspections, or unannounced visits.

31 (2) (A) If the application package that was noticed as  
32 incomplete under paragraph (2) of subdivision (d) is not  
33 resubmitted with all requested information and documentation  
34 and received by the department within 35 days of the date on the  
35 notice, the application package shall be denied by operation of law.  
36 The applicant or provider may reapply by submitting a new  
37 application package that shall be reviewed de novo.

38 (B) If the failure to resubmit is by a provider applying for  
39 continued enrollment, the failure shall make the provider also

1 subject to deactivation of all provider numbers used by the  
2 provider to obtain reimbursement from the Medi-Cal program.

3 (C) Notwithstanding subparagraph (A), if the notice of an  
4 incomplete application package included a request for information  
5 or documentation related to grounds for denial under Section  
6 14043.2 or 14043.36, the applicant or provider may not reapply for  
7 enrollment or continued enrollment in the Medi-Cal program or  
8 for participation in any health care program administered by the  
9 department or its agents or contractors for a period of three years.

10 (f) (1) If the department exercises its authority under Section  
11 14043.37, 14043.4, or 14043.7 to conduct background checks,  
12 preenrollment inspections, or unannounced visits, the applicant or  
13 provider shall receive notice, from the department, after the  
14 conclusion of the background check, preenrollment inspections,  
15 or unannounced visit of either of the following:

16 (A) The applicant or provider is granted provisional provider  
17 status for a period of 12 months, effective from the date on the  
18 notice.

19 (B) Discrepancies or failure to meet program requirements, as  
20 prescribed by the department, have been found to exist during the  
21 preenrollment period.

22 (2) (A) The notice shall identify the discrepancies or failures,  
23 and whether remediation can be made or not, and if so, the time  
24 period within which remediation must be accomplished. Failure to  
25 remediate discrepancies and failures as prescribed by the  
26 department, or notification that remediation is not available, shall  
27 result in denial of the application by operation of law. The  
28 applicant or provider may reapply by submitting a new application  
29 package that shall be reviewed de novo.

30 (B) If the failure to remediate is by a provider applying for  
31 continued enrollment, the failure shall make the provider also  
32 subject to deactivation of all provider numbers used by the  
33 provider to obtain reimbursement from the Medi-Cal program.

34 (C) Notwithstanding subparagraph (A), if the discrepancies or  
35 failure to meet program requirements, as prescribed by the  
36 director, included in the notice were related to grounds for denial  
37 under Section 14043.2 or 14043.36, the applicant or provider may  
38 not reapply for three years.

39 (g) If provisional provider status *or preferred provisional*  
40 *provider status* is granted pursuant to this section, a separate

1 provider number shall be issued for each location for which an  
2 application package has been approved. This separate provider  
3 number shall be used exclusively for the location for which it is  
4 issued, unless the practice of the provider's profession or delivery  
5 of services, goods, supplies, or merchandise is such that services,  
6 goods, supplies, or merchandise are rendered or delivered at  
7 locations other than the provider's business address and this  
8 practice or delivery of services, goods, supplies, or merchandise  
9 has been disclosed in the application package approved by the  
10 department when the provisional provider status was granted.

11 (h) *A provider currently enrolled in the Medi-Cal program at*  
12 *one or more locations who submits an application package for*  
13 *enrollment at a new location or a change in location pursuant to*  
14 *subdivision (a) may continue to submit claims under an existing*  
15 *provider number for services rendered at the new location until the*  
16 *application package is approved or denied under this section, and*  
17 *shall not be subject, during that period, to deactivation of the*  
18 *provider's provider number, or be subject to any delay or*  
19 *nonpayment of claims as a result of the use of the existing provider*  
20 *number for services rendered at the new location as herein*  
21 *authorized. However, the provider shall be considered during that*  
22 *period to have been granted provisional provider status and shall*  
23 *be subject to termination of that status upon the grounds set forth*  
24 *in Section 14043.27.*

25 (i) An applicant or a provider whose application for  
26 enrollment, continued enrollment, or a new location or change in  
27 location has been denied pursuant to this section, may appeal the  
28 denial in accordance with Section 14043.65.

29 SEC. 5. Section 14043.27 is added to the Welfare and  
30 Institutions Code, to read:

31 14043.27. (a) If an applicant or provider is granted  
32 provisional provider status *or preferred provisional provider*  
33 *status* pursuant to Section 14043.26 and, ~~during the 12-month~~  
34 ~~provisional~~ *if at any time during the provisional status period or*  
35 *preferred provisional provider status period*, the department  
36 conducts any announced or unannounced visits or any additional  
37 inspections or reviews pursuant to this chapter or Chapter 8  
38 (commencing with Section 14200), or the regulations adopted  
39 thereunder, or pursuant to Section 100185.5 of the Health and  
40 Safety Code, and discovers or otherwise determines the existence



1 of any ground to deactivate the provider number or suspend the  
 2 provider from the Medi-Cal program pursuant to this chapter or  
 3 Chapter 8 (commencing with Section 14200), or the regulations  
 4 adopted thereunder, or if any of the circumstances listed in  
 5 subdivision (c) occur, the department shall terminate the  
 6 provisional provider status ~~of the provider or preferred~~  
 7 *provisional provider status of the provider, regardless of whether*  
 8 *the period of time for which the provisional provider status or*  
 9 *preferred provisional provider status was granted under Section*  
 10 *14043.26 has elapsed.*

11 (b) Termination of provisional provider status shall include  
 12 deactivation of all provider numbers used by the provider at any  
 13 location to obtain reimbursement from the Medi-Cal program and  
 14 removal of the provider from enrollment in the Medi-Cal program,  
 15 except where the termination is based upon a ground related solely  
 16 to a specific location for which provisional provider status was  
 17 granted. Termination of provisional provider status based upon  
 18 grounds related solely to a specific location may include failure to  
 19 have an established place of business, failure to possess the  
 20 business or zoning permits or other approvals necessary to operate  
 21 a business, or failure to possess the appropriate licenses, permits,  
 22 or certificates necessary for the provider of service category or  
 23 subcategory identified by the provider in its application package.  
 24 Where the grounds relate solely to a specific location, the  
 25 termination of provisional provider status shall include only  
 26 deactivation of the provider numbers issued for the specific  
 27 locations that the grounds apply to and shall include removal of the  
 28 provider from enrollment in the Medi-Cal program only if, after  
 29 deactivation of the provider numbers, the provider does not  
 30 possess any valid provider numbers.

31 (c) The following circumstances are grounds for termination of  
 32 provisional provider status:

33 (1) The provider, persons with an ownership or control interest  
 34 in the provider, or persons who are directors, officers, or managing  
 35 employees of the provider have been convicted of any felony, or  
 36 any misdemeanor involving fraud or abuse in any government  
 37 program, related to neglect or abuse of a patient in connection with  
 38 the delivery of a health care item or service, or in connection with  
 39 the interference with, or obstruction of, any investigation into  
 40 health care related fraud or abuse, or have been found liable for



1 fraud or abuse in any civil proceeding, or have entered into a  
2 settlement in lieu of conviction for fraud or abuse in any  
3 government program within 10 years of the date of the application  
4 package.

5 (2) There is a material discrepancy in the information provided  
6 to the department, or with the requirements to be enrolled, that is  
7 discovered after provisional provider status has been granted and  
8 that cannot be corrected because the discrepancy occurred in the  
9 past.

10 (3) The provider has provided material information that was  
11 false or misleading at the time it was provided.

12 (4) The provider failed to have an established place of business  
13 at the business address for which the application package was  
14 submitted at the time of any onsite inspection, announced or  
15 unannounced visit, or any additional inspection or review  
16 conducted pursuant to this article or a statute or regulation  
17 governing the Medi-Cal program, unless the practice of the  
18 provider's profession or delivery of services, goods, supplies, or  
19 merchandise is such that services, goods, supplies, or merchandise  
20 are rendered or delivered at locations other than the business  
21 address and this practice or delivery of services, goods, supplies,  
22 or merchandise has been disclosed in the application package  
23 approved by the department when the provisional provider status  
24 was granted.

25 (5) The provider meets the definition of a clinic under Section  
26 1200 of the Health and Safety Code, but is not licensed as a clinic  
27 pursuant to Chapter 1 (commencing with Section 1200) of  
28 Division 2 of the Health and Safety Code and fails to meet the  
29 requirements to qualify for at least one exemption pursuant to  
30 Section 1206 or 1206.1 of the Health and Safety Code.

31 (6) The provider performs clinical laboratory tests or  
32 examinations, but it or its personnel do not meet CLIA, and the  
33 regulations adopted thereunder, and the state clinical laboratory  
34 law, do not possess valid CLIA certificates and clinical laboratory  
35 registrations or licenses pursuant to Chapter 3 (commencing with  
36 Section 1200) of Division 2 of the Business and Professions Code,  
37 or are not exempt from licensure as a clinical laboratory under  
38 Section 1241 of the Business and Professions Code.

39 (7) The provider fails to possess either of the following:



1 (A) The appropriate licenses, permits, certificates, or other  
2 approvals needed to practice the profession or occupation, or  
3 provide the services, goods, supplies, or merchandise the provider  
4 identified in the application package approved by the department  
5 when the provisional provider status was granted and for the  
6 location for which the application was submitted.

7 (B) The business or zoning permits or other approvals  
8 necessary to operate a business at the location identified in its  
9 application package approved by the department when the  
10 provisional provider status was granted.

11 (8) The provider, or if the provider is a clinic, group,  
12 partnership, corporation, or other association, any officer,  
13 director, or shareholder with a 10 percent or greater interest in that  
14 organization, commits two or more violations of the federal or  
15 state statutes or regulations governing the Medi-Cal program, and  
16 the violations demonstrate a pattern or practice of fraud, abuse, or  
17 provision of unnecessary or substandard medical services.

18 (9) The provider commits any violation of a federal or state  
19 statute or regulation governing the Medi-Cal program or of a  
20 statute or regulation governing the provider's profession or  
21 occupation and the violation represents a threat of immediate  
22 jeopardy or significant harm to any Medi-Cal beneficiary or to the  
23 public welfare.

24 (10) The provider submits claims for payment that subject a  
25 provider to suspension under Section 14043.61.

26 (11) The provider submits claims for payment for services,  
27 goods, supplies, or merchandise rendered at a location other than  
28 the location for which the provider number was issued, unless the  
29 practice of the provider's profession or delivery of services, goods,  
30 supplies, or merchandise is such that services, goods, supplies, or  
31 merchandise are rendered or delivered at locations other than the  
32 business address and this practice or delivery of services, goods,  
33 supplies, or merchandise has been disclosed in the application  
34 package approved by the department when the provisional  
35 provider status was granted.

36 (12) The provider has not paid its fine, or has a debt due and  
37 owing, including overpayments and penalty assessments, to any  
38 federal, state, or local government entity that relates to Medicare,  
39 medicaid, Medi-Cal, or any other federal or state health care  
40 program, and has not made satisfactory arrangements to fulfill the

1 obligation or otherwise been excused by legal process from  
2 fulfilling the obligation.

3 ~~(d) If, during the 12-month provisional status period, the~~  
4 *(d) If, during a provisional provider status period or a preferred*  
5 *provisional provider status period, the department conducts any*  
6 *announced or unannounced visits or any additional inspections or*  
7 *reviews pursuant to this chapter or Chapter 8 (commencing with*  
8 *Section 14200), or the regulations adopted thereunder, and*  
9 *commences an investigation for fraud or abuse, or discovers or*  
10 *otherwise determines that the provider is under investigation for*  
11 *fraud or abuse by any other state, local, or federal government law*  
12 *enforcement agency, the provider shall be subject to termination*  
13 *of provisional provider status or preferred provisional provider*  
14 *status, regardless of whether the period of time for which the*  
15 *provisional provider status or preferred provisional provider*  
16 *status was granted under Section 14043.26 has elapsed.*

17 (e) A provider whose provisional provider status *or preferred*  
18 *provisional provider status* has been terminated pursuant to this  
19 section may appeal the termination in accordance with Section  
20 14043.65.

21 (f) Any department-recovered fine or debt due and owing,  
22 including overpayments, that are subsequently determined to have  
23 been erroneously collected shall be promptly refunded to the  
24 provider, together with interest paid in accordance with  
25 subdivision (e) of Section 14171 and Section 14172.5.

26 SEC. 6. Section 14043.28 is added to the Welfare and  
27 Institutions Code, to read:

28 14043.28. (a) (1) If an application package is denied under  
29 Section 14043.26 or provisional provider status *or preferred*  
30 *provisional provider status* is terminated under Section 14043.27,  
31 the applicant or provider may not reapply for enrollment or  
32 continued enrollment in the Medi-Cal program or for participation  
33 in any health care program administered by the department or its  
34 agents or contractors for a period of three years from the date the  
35 application package is denied or the provisional provider status is  
36 terminated, or from the date of the final decision following an  
37 appeal from that denial or termination, except as provided  
38 otherwise in paragraph (2) of subdivision (e), or paragraph (2) of  
39 subdivision (f), of Section 14043.26 and as set forth in this section.

(2) If the application is denied under paragraph (2) of subdivision (e) of Section 14043.26 because the applicant failed to resubmit an incomplete application package or is denied under paragraph (2) of subdivision (f) of Section 14043.26 because the applicant failed to remediate discrepancies, the applicant may resubmit an application in accordance with paragraph (2) of subdivision (d) or paragraph (2) of subdivision (f), respectively.

(3) If the denial of the application package is based upon a conviction for any offense or for any act included in Section 14043.36 or termination of the provisional provider status *or preferred provisional provider status* is based upon a conviction for any offense or for any act included in paragraph (1) of subdivision (c) of Section 14043.27, the applicant or provider may not reapply for enrollment or continued enrollment in the Medi-Cal program or for participation in any health care program administered by the department or its agents or contractors for a period of 10 years from the date the application package is denied or the provisional provider status *or preferred provisional provider status* is terminated or from the date of the final decision following an appeal from that denial or termination.

(4) If the denial of the application package is based upon a conviction for any offense or for any act included in Section 14043.36 or termination of the provisional provider status *or preferred provisional provider status* is based upon two or more convictions for any offense or for any two acts included in paragraph (1) of subdivision (c) of Section 14043.27, the applicant or provider shall be permanently barred from enrollment or continued enrollment in the Medi-Cal program or for participation in any health care program administered by the department or its agents or contractors.

(5) The prohibition in paragraph (1) against reapplying for three years shall not apply if the denial of the application or termination of provisional provider status *or preferred provisional provider status* is based upon any of the following:

(A) The grounds provided for in paragraph (4), or subparagraph (B) of paragraph (7), of subdivision (c) of Section 14043.27.

(B) The grounds provided for in subdivision (d) of Section 14043.27, if the investigation is closed without any adverse action being taken.

1 (C) *The grounds provided for in paragraph (6) of subdivision*  
2 *(c) of Section 14043.27. However, the department may deny*  
3 *reimbursement for claims submitted while the provider was*  
4 *noncompliant with CLIA.*

5 (b) (1) If an application package is denied under subparagraph  
6 (A), (B), or (D) of paragraph (4) of subdivision (d) of Section  
7 14043.26, or with respect to a provider described in subparagraph  
8 (B) of paragraph (2) of subdivision (e), or subparagraph (B) of  
9 paragraph (2) of subdivision (f), of Section 14043.26, or  
10 provisional provider status is terminated based upon any of the  
11 grounds stated in subparagraph (A) of paragraph (7), or  
12 paragraphs (1), (2), (3), (5), and (8) to (12), inclusive, of  
13 subdivision (c) of Section 14043.27, all existing provider numbers  
14 assigned to the applicant or provider shall be deactivated and the  
15 applicant or provider shall be removed from enrollment in the  
16 Medi-Cal program by operation of law.

17 (2) If the termination of provisional provider status is based  
18 upon the grounds stated in subdivision (d) of Section 14043.27 and  
19 the investigation is closed without any adverse action being taken,  
20 or is based upon the grounds in subparagraph (B) of paragraph (7)  
21 of subdivision (c) of Section 14043.27 and the applicant or  
22 provider obtains the appropriate license, permits, or approvals  
23 covering the period of provisional provider status, the termination  
24 taken pursuant to subdivision (c) of Section 14043.27 shall be  
25 rescinded, the previously deactivated provider numbers shall be  
26 reactivated, and the provider shall be reenrolled in the Medi-Cal  
27 program, unless there are other grounds for taking these actions.

28 (c) Claims that are submitted or caused to be submitted by an  
29 applicant or provider who has been suspended from the Medi-Cal  
30 program for any reason or who has had its provisional provider  
31 status terminated or had its application package for enrollment or  
32 continued enrollment denied and all provider numbers deactivated  
33 may not be paid for services, goods, merchandise, or supplies  
34 rendered to Medi-Cal beneficiaries during the period of  
35 suspension or termination or after the date all provider numbers are  
36 deactivated.

37 SEC. 7. Section 14043.29 is added to the Welfare and  
38 Institutions Code, to read:

39 14043.29. (a) If, at the end of the period for which  
40 provisional provider status *or preferred provisional provider*

1 *status* was granted under Section 14043.26, all of the following  
2 conditions are met, the provisional status shall cease and the  
3 provider shall be enrolled in the Medi-Cal program without  
4 designation as a provisional provider:

5 (1) The provider has demonstrated an appropriate volume of  
6 business.

7 (2) The provisional provider status *or preferred provisional*  
8 *provider status* has not been terminated *or if it has been*  
9 *terminated, the act of termination was rescinded.*

10 (3) The provider continues to meet the standards for enrollment  
11 in the Medi-Cal program as set forth in this article and Section  
12 51000 and following of Title 22 of the California Code of  
13 Regulations.

14 (b) (1) An applicant or a provider who applied for enrollment  
15 or continued enrollment in the Medi-Cal program, prior to May 1,  
16 2003, and for whom the application has not been approved or  
17 denied, or who has not received a notice on or before January 1,  
18 2004, that the department is exercising its authority under Section  
19 14043.37, 14043.4, or 14043.7 to conduct background checks,  
20 preenrollment inspections, or unannounced visits, shall be granted  
21 provisional provider status effective on January 1, 2004.  
22 Applications from applicants or providers who have been so  
23 noticed prior to January 1, 2004, shall be processed in accordance  
24 with subdivision (e) of Section 14043.26.

25 (2) Applications from applicants or providers that have been  
26 received by the department after May 1, 2003, but prior to January  
27 1, 2004, shall be processed in accordance with Section 14043.26,  
28 except that these application packages shall be deemed to have  
29 been received by the department on January 1, 2004.

30 SEC. 8. Section 14043.341 is added to the Welfare and  
31 Institutions Code, to read:

32 14043.341. (a) Each provider that dispenses, as defined in  
33 Section 4024 of the Business and Professions Code, or that  
34 furnishes, as defined in Section 4026 of the Business and  
35 Professions Code, a controlled drug, a dangerous drug, or a  
36 dangerous device to a Medi-Cal beneficiary, or a drug or device  
37 requiring a written order or prescription for the drug or device to  
38 be covered under the Medi-Cal program, or who obtains a  
39 biological specimen from a Medi-Cal beneficiary for the  
40 performance of a clinical laboratory test or examination shall



1 maintain a record of the signature of the person receiving the drug  
2 or device or from whom a biological specimen was obtained; the  
3 printed name of the recipient or person from whom the biological  
4 specimen was obtained; the date signed; for a drug or device, the  
5 prescription number or a description of the item or items dispensed  
6 or furnished; and if the recipient is not the beneficiary for whom  
7 the drug or device was ordered or prescribed or from whom a  
8 biological specimen was obtained, a notation of the recipient's  
9 relationship to that beneficiary. The signature and printed name of  
10 the person from whom a biological specimen is obtained on the  
11 requisition provided to the clinical laboratory for performance of  
12 the test or examination for which the specimen was obtained shall  
13 be sufficient to comply with this section if a copy of the signed  
14 requisition is kept by the provider obtaining the biological  
15 specimen. Furthermore, no signature is required under this section  
16 where the biological specimen is obtained for the purpose of  
17 anatomical pathology examinations performed during the  
18 inpatient or outpatient surgery if a notation of the performance of  
19 the anatomical pathology examination appears in the medical  
20 record.

21 (b) For purposes of this section:

22 (1) "Biological specimen" shall have the same meaning as in  
23 Section 1206 of the Business and Professions Code.

24 (2) "Clinical laboratory test or examination" shall have the  
25 same meaning as in Section 1206 of the Business and Professions  
26 Code.

27 (3) "Controlled substance" shall mean any substance listed in  
28 Chapter 2 (commencing with Section 11053) of Division 10 of the  
29 Health and Safety Code.

30 (4) "Dangerous drug" or "dangerous device" has the same  
31 meaning as in Section 4022 of the Business and Professions Code.

32 (5) "Drug or device" means:

33 (A) "Drug," as defined in Section 4025 of the Business and  
34 Professions Code.

35 (B) "Device," as defined in Section 4023 of the Business and  
36 Professions Code.

37 (C) Pharmaceuticals, medical equipment, medical supplies,  
38 orthotics and prosthetics appliances, and other product-like  
39 supplies or equipment.



1 (c) Nothing in this section shall require a provider who  
2 dispenses or furnishes a complimentary sample of a dangerous  
3 drug to maintain the signature of the person receiving that drug,  
4 provided no charge is made to the patient, and an appropriate  
5 record is entered in the patient's chart.

6 (d) If the dispensing or furnishing of a drug or device occurs on  
7 a periodic basis within an established provider-patient  
8 relationship, the signature shall only be required upon the initial  
9 dispensing or furnishing of the drug, so long as an appropriate  
10 record of each dispensing or furnishing is entered in the patient's  
11 chart.

12 (e) If the obtaining of a biological specimen is required in order  
13 that a test or examination occur on a periodic basis within an  
14 established provider-patient relationship, the signature shall only  
15 be required upon obtaining the biological specimen necessary for  
16 the initial test or examination so long as an appropriate record of  
17 each test or examination is entered in the patient's chart.

18 SEC. 9. Section 14043.47 is added to the Welfare and  
19 Institutions Code, to read:

20 14043.47. (a) A provider doing business as a sole  
21 proprietorship, partnership, or professional corporation under Part  
22 4 (commencing with Section 13400) of Division 3 of the  
23 Corporations Code or a rendering physician provider in a group  
24 who utilizes nonphysician medical practitioners to provide  
25 services, goods, supplies, or merchandise to Medi-Cal  
26 beneficiaries shall develop and maintain a quality review system  
27 for health care delivery that meets the specific supervisory  
28 requirements applicable to such providers, pursuant to the  
29 Business and Professions Code or other state or federal law.

30 (b) A provider doing business as a sole proprietorship,  
31 partnership, or professional corporation under Part 4  
32 (commencing with Section 13400) of Division 3 of the  
33 Corporations Code or a rendering physician provider in a group  
34 who fails to comply with the requirements of this section is subject  
35 to temporary suspension from the Medi-Cal program and  
36 deactivation of all provider numbers.

37 (c) A physician doing business as a sole proprietorship,  
38 partnership, or professional corporation under Part 4  
39 (commencing with Section 13400) of Division 3 of the  
40 Corporations Code or a rendering physician provider in a group

1 may not be enrolled at more than three business addresses unless  
2 there is a ratio of at least one physician providing supervision for  
3 every three locations.

4 (d) A physician doing business as a sole proprietorship,  
5 partnership, or professional medical corporation under Part 4  
6 (commencing with Section 13400) of Division 3 of the  
7 Corporations Code or a rendering physician provider in a group  
8 who fails to comply with the requirements of this section is subject  
9 to temporary suspension from the Medi-Cal program and  
10 deactivation of all of his or her provider numbers.

11 SEC. 10. Section 14043.65 of the Welfare and Institutions  
12 Code is amended to read:

13 14043.65. (a) Notwithstanding any other provision of law,  
14 any applicant whose application for enrollment as a provider or  
15 whose certification is denied; or any provider who is denied  
16 continued enrollment or certification, or denied enrollment for a  
17 new location, who has been temporarily suspended, who has had  
18 payments withheld, who has had one or more provider numbers  
19 used to obtain reimbursement from the Medi-Cal program  
20 deactivated, or whose provisional *provider status or preferred*  
21 *provisional provider* status has been terminated pursuant to this  
22 article or Section 14107.11, or Section 100185.5 of the Health and  
23 Safety Code, or who has had a civil penalty imposed pursuant to  
24 subdivision (a) of Section 14123.25; or any billing agent, as  
25 defined in Section 14040, when the billing agent's registration has  
26 been denied pursuant to subdivision (e) of Section 14040.5, may  
27 appeal this action by submitting a written appeal, including any  
28 supporting evidence, to the director or the director's designee.  
29 Where the appeal is of a withholding of payment pursuant to  
30 Section 14107.11, the appeal to the director or the director's  
31 designee shall be limited to the issue of the reliability of the  
32 evidence supporting the withhold and shall not encompass fraud  
33 or abuse. The appeal procedure shall not include a formal  
34 administrative hearing under the Administrative Procedure Act  
35 and shall not result in reactivation of any deactivated provider  
36 numbers during appeal. An applicant, provider, or billing agent  
37 that files an appeal pursuant to this section shall submit the written  
38 appeal along with all pertinent documents and all other relevant  
39 evidence to the director or to the director's designee within 60 days  
40 of the date of notification of the department's action. The director



or the director's designee shall review all of the relevant materials submitted and shall issue a decision within 90 days of the receipt of the appeal. The decision may provide that the action taken should be upheld, continued, or reversed, in whole or in part. The decision of the director or the director's designee shall be final. Any further appeal shall be required to be filed in accordance with Section 1085 of the Code of Civil Procedure.

(b) No applicant whose application for enrollment as a provider has been denied pursuant to Section 14043.2, 14043.36, or 14043.4 may reapply for a period of three years from the date the application is denied. If the provider has appealed the denial, the three-year period shall commence upon the date of final action by the director or the director's designee.

SEC. 11. Section 14043.75 of the Welfare and Institutions Code is amended to read:

14043.75. (a) The director may, in consultation with interested parties, by regulation, adopt, readopt, repeal, or amend additional measures to prevent or curtail fraud and abuse. Regulations adopted, readopted, repealed, or amended pursuant to this section shall be deemed emergency regulations in accordance with the Administrative Procedure Act (Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code). These emergency regulations shall be deemed necessary for the immediate preservation of the public peace, health and safety, or general welfare. Emergency regulations adopted, amended, or repealed pursuant to this section shall be exempt from review by the Office of Administrative Law. The emergency regulations authorized by this section shall be submitted to the Office of Administrative Law for filing with the Secretary of State and publication in the California Code of Regulations.

(b) Notwithstanding any other provision of law, the director may, without taking regulatory action pursuant to Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code, implement, interpret, or make specific Sections 14043.15, 14043.26, 14043.27, 14043.28, 14043.29, and 14043.341 by means of a provider bulletin or similar instruction. The department shall notify and consult with interested parties and appropriate stakeholders in implementing, interpreting, or making

specific those provisions described in this subdivision, including all of the following:

(1) Notifying provider representatives of the proposed action or change. The notice shall occur at least 10 business days prior to the meeting provided for in paragraph (2), ~~unless the law being implemented, interpreted, or made specific requires a shorter time period.~~

(2) Scheduling at least one meeting with interested parties and appropriate stakeholders to discuss the action or change.

(3) Allowing for written input regarding the action or change.

(4) Providing at least 30 days advance notice of the effective date of the action or ~~change, unless the law requiring the interpretation or specificity requires a shorter time period.~~ *change.*

~~SEC. 12.~~

*SEC. 12. Section 14044 of the Welfare and Institutions Code is amended to read:*

14044. (a) The department may limit, for 18 months or less, the American Medical Association's Current Procedural Terminology Fourth Edition (CPT-4) codes, the National Drug Codes (NDC), the Healthcare Common Procedure Coding System (HCPCS) codes, or codes established under Title II of the Health Insurance Portability & Accountability Act of 1996 (42 U.S.C. Sec. 1320d et seq.) for which any provider may bill, or for which reimbursement to any person or entity may be made by, the Medi-Cal program or other health care programs administered by the department if either of the following conditions exist:

(1) The department determines, by audit or other investigation, that excessive services or billings, or abuse, has occurred.

(2) The Medical Board of California or other licensing authority or a court of competent jurisdiction limits a licensee's practice of medicine or the rendering of health care, and the limitation precludes the licensee from performing services that could otherwise be reimbursed by the Medi-Cal program or other health care programs administered by the department.

(b) The department may impose a limitation pursuant to subdivision (a) for one or more codes or any combination of codes after giving the provider notice of the proposed limitation and, if applicable, the opportunity to appeal pursuant to subdivision (c).

(c) (1) A provider who receives notice of a proposed limitation based on paragraph (1) of subdivision (a) shall have 45 days from

1 the date of notice to appeal the limitation by providing to the  
2 department reliable evidence that excessive services or billings, or  
3 abuse, did not occur.

4 (2) The department shall review the evidence and issue a  
5 decision within 45 days of receipt of the evidence.

6 (d) If a limitation is imposed pursuant to paragraph (1) of  
7 subdivision (a), it shall take effect on the 46th day after notice of  
8 the proposed limitation was given or, if the limitation is timely  
9 appealed, 15 days after the department gives the provider notice  
10 of its decision to impose the limitation. If a limitation is imposed  
11 pursuant to paragraph (2) of subdivision (a), it shall take effect 15  
12 days after notice of the proposed limitation was given.

13 (e) If the department's limitation could interfere with the  
14 provider's or other prescriber's ability to provide health care  
15 services to a beneficiary, the burden to transfer a patient's care to  
16 another qualified person shall remain the responsibility of the  
17 licensee.

18 (f) For purposes of this section, the following definitions apply:

19 (1) "Abuse" has the same meaning as defined in Section  
20 14043.1.

21 (2) "Administered by the department" means administered by  
22 the department or its agents or contractors.

23 (3) "Excessive services or billings" means an amount that is  
24 ~~above normal within the provider or health care community based~~  
25 ~~on the data~~ *substantially in excess of what the department*  
26 *reasonably expects from the provider, based on data regarding the*  
27 *provider or other providers in the health care community who*  
28 *provide substantially similar services to a substantially similar*  
29 *patient population, that is available to the department from any*  
30 *source, including the department.*

31 (4) "Licensee" means a person licensed under Division 2  
32 (commencing with Section 500) of the Business and Professions  
33 Code.

34 (5) "Other prescriber" means that person who is not the  
35 primary or attending physician for a patient who is a beneficiary  
36 of the Medi-Cal program or other health care program  
37 administered by the department, and that person causes the  
38 department, or its agents or contractors, to provide reimbursement  
39 for a drug, device, medical service, or supply to the beneficiary.

1 (6) “Provider” has the same meaning as defined in Section  
2 14043.1.

3 *SEC. 13.* Section 14105.05 is added to the Welfare and  
4 Institutions Code, to read:

5 14105.05. (a) Notwithstanding Section 14105, and any other  
6 provision of law, the director may, without taking regulatory  
7 action pursuant to Chapter 3.5 (commencing with Section 11340)  
8 of Part 1 of Division 3 of Title 2 of the Government Code ~~adopt~~,  
9 *take one or both of the following actions:*

10 (1) *Establish the reimbursement rates necessitated by the*  
11 *establishment of updated coding systems required for compliance*  
12 *by the federal Health Insurance Portability and Accountability Act*  
13 *(HIPAA).*

14 (2) *Adopt* and annually update the federal Healthcare Common  
15 Procedure Coding System codes (formerly known as the United  
16 States Healthcare Common Procedure Coding System HCPCS) or  
17 any other coding system required for compliance with this chapter,  
18 federal medicaid requirements, or the federal Health Insurance  
19 Portability and Accountability Act (HIPAA).

20 (b) The director may take the actions described in subdivision  
21 (a) by means of publication in the California Regulatory Notice  
22 Register, the Medi-Cal Provider Manual, or similar publications.

23 (c) The publication of *reimbursement rates or coding systems*  
24 pursuant to subdivision (a) shall include an effective date for the  
25 published *rates or coding systems*.

26 (d) Nothing in this section shall be construed to affect the  
27 department’s compliance with federal medicaid law or regulations  
28 relating to the adoption of Medi-Cal reimbursement rates.

29 ~~SEC. 13.~~

30 *SEC. 14.* Section 14123.25 of the Welfare and Institutions  
31 Code is amended to read:

32 14123.25. (a) In lieu of, or in addition to, the imposition of  
33 any other sanction available to it, including the sanctions and  
34 penalties authorized under Section 14123.2 or 14171.6, and as the  
35 “single state agency” for California vested with authority to  
36 administer the Medi-Cal program, the department shall exercise  
37 the authority granted to it in Section 1002.2 of Title 42 of the Code  
38 of Federal Regulations, and may also impose the mandatory and  
39 permissive exclusions identified in Section 1128 of the federal  
40 Social Security Act (42 U.S.C. Sec. 1320a-7), and its



1 implementing regulations, and impose civil penalties identified in  
2 Section 1128A of the federal Social Security Act (42 U.S.C. Sec.  
3 1320a-7a), and its implementing regulations, against applicants  
4 and providers, as defined in Section 14043.1 or against billing  
5 agents, as defined in Section 14040.1. The department may also  
6 terminate, or refuse to enter into, a provider agreement authorized  
7 under Section 14043.2 with an applicant or provider, as defined in  
8 Section 14043.1, upon the grounds specified in Section 1866(b)(2)  
9 of the federal Social Security Act (42 U.S.C. Sec. 1395cc(b)(2)).  
10 Notwithstanding Section 100171 of the Health and Safety Code or  
11 any other provision of law, any appeal by an applicant, provider,  
12 or billing agent of the imposition of a civil penalty, exclusion, or  
13 other sanction pursuant to this subdivision shall be in accordance  
14 with Section 14043.65, except that where the action is based upon  
15 conviction for any crime involving fraud or abuse of the Medi-Cal,  
16 medicaid, or Medicare programs, or exclusion by the federal  
17 government from the medicaid or Medicare programs the action  
18 shall be automatic and not subject to appeal or hearing.

19 (b) In addition, the department may impose the intermediate  
20 sanctions identified in Section 1846 of the Social Security Act (42  
21 U.S.C. Sec. 1395w-2), and its implementing regulations, against  
22 any provider that is a clinical laboratory, as defined in Section  
23 1206 of the Business and Professions Code. The imposition and  
24 appeal of this intermediate sanction shall be in accordance with  
25 Article 8 (commencing with Section 1065) of Chapter 2 of  
26 Division 1 of Title 17 of the California Code of Regulations.

27 (c) (1) In addition, the department may issue a written warning  
28 notice of improper billing or improper cost report computation to  
29 a provider via certified mail, return receipt requested whenever a  
30 review of the provider's paid claims or a provider's cost report  
31 demonstrate a pattern of improper billing or improper cost report  
32 computation. The review shall not take into account claims that  
33 were denied or reduced before being paid, or payment reductions.  
34 The warning notice shall be in a format that specifically apprises  
35 the provider of the item or service improperly billed, and if  
36 applicable, the deficiencies in the manner in which provider costs  
37 were computed. The warning notice may be issued with annual  
38 cost report audit findings, or in addition to any audit or any other  
39 action that the department is authorized to take. The failure of the  
40 department to exercise its discretion to issue the warning notice



1 shall not be interpreted and shall not limit its authority to audit or  
2 take any action authorized by law. The warning notice shall  
3 provide the provider with the opportunity to contest the warning  
4 notice and explain to the department the correctness of the  
5 provider's bill or cost report computation. If the department  
6 accepts the provider's explanation, in whole or in part, no further  
7 action related to the notice or part of the notice that the department  
8 accepts as correct shall be taken pursuant to this section.

9 (2) Civil money penalties may be imposed in the following  
10 circumstances:

11 (A) If a provider presents or causes to be presented claims for  
12 payment by the Medi-Cal program that are:

13 (i) Billed improperly, and are for a service or item about which  
14 the provider has received two or more warning notices of improper  
15 billing, the provider may, in addition to any other penalties that  
16 may be prescribed by law, be subject to a civil money penalty of  
17 one hundred dollars (\$100) per claim, or up to two times the  
18 amount improperly claimed for each item or service, whichever is  
19 greater.

20 (ii) For a service or item for which the department solicits  
21 provider costs for use in calculating Medi-Cal reimbursement or  
22 in calculating and assigning Medi-Cal reimbursement rates, the  
23 cost reports relevant to the claims are improperly calculated, and  
24 the provider has received two or more warning notices of improper  
25 cost report computation regarding substantially similar errors, the  
26 provider may, in addition to any other penalties that may be  
27 prescribed by law, be subject to a civil money penalty of one  
28 hundred dollars (\$100) per adjustment by the department to the  
29 costs submitted by the provider, or up to two times the amount  
30 improperly claimed for each item or service, whichever is greater.

31 (B) If a provider presents or causes to be presented claims for  
32 payment by the Medi-Cal program that are:

33 (i) Billed improperly, and are for a service or item about which  
34 the provider has received three or more warning notices of  
35 improper billing, or has been assessed a penalty under  
36 subparagraph (A), the provider may, in addition to any other  
37 penalties that may be prescribed by law, be subject to a civil money  
38 penalty of one thousand dollars (\$1,000) per claim, or up to three  
39 times the amount improperly claimed for each item or service,  
40 whichever is greater.

(ii) For a service or item for which the department solicits provider costs for use in calculating Medi-Cal reimbursement or in calculating and assigning Medi-Cal reimbursement rates, and the cost reports relevant to the claims are improperly calculated, and the provider has received three or more warning notices of improper cost report computation regarding substantially similar errors, or has been assessed a penalty under subparagraph (A), the provider may, in addition to any other penalties that may be prescribed by law, be subject to a civil money penalty of one thousand dollars (\$1,000) per adjustment by the department to the costs submitted by the provider, or three times the amount claimed for each item or service, whichever is greater.

(3) Any provider subjected to civil money penalties under paragraph (2) may appeal the decision to assess penalties pursuant to Section 100171 of the Health and Safety Code.

~~SEC. 14.—~~

*SEC. 15. Section 14124.12 of the Welfare and Institutions Code is amended to read:*

14124.12. (a) Upon receipt of written notice from the Medical Board of California, the Osteopathic Medical Board of California, or the Board of Dental Examiners of California, that a licensee's license has been placed on probation as a result of a disciplinary action, the department may not reimburse any Medi-Cal claim for the type of surgical service or invasive procedure that gave rise to the probation, including any dental surgery or invasive procedure, that was performed by the licensee on or after the effective date of probation and until the termination of all probationary terms and conditions or until the probationary period has ended, whichever occurs first. This section shall apply except in any case in which the relevant licensing board determines that compelling circumstances warrant the continued reimbursement during the probationary period of any Medi-Cal claim, including any claim for dental services, as so described. In such a case, the department shall continue to reimburse the licensee for all procedures, except for those invasive or surgical procedures for which the licensee was placed on probation.

(b) The Medical Board of California, the Osteopathic Medical Board of California, and the Board of Dental Examiners of California, shall work in conjunction with the State Department of Health Services to provide all information that is necessary to

1 implement this section. These boards and the department shall  
2 annually report to the Legislature by no later than March 1 that  
3 number of licensees of these boards, placed on probation during  
4 the immediately preceding calendar year, who are:

5 (1) Not receiving Medi-Cal reimbursement for certain surgical  
6 services or invasive procedures, including dental surgeries or  
7 invasive procedures, as a result of subdivision (a).

8 (2) Continuing to receive Medi-Cal reimbursement for certain  
9 surgical or invasive procedures, including dental surgeries or  
10 invasive procedures, as a result of a determination of compelling  
11 circumstances made in accordance with subdivision (a).

12 (c) This section shall become inoperative on July 1, ~~2003~~ 2005,  
13 and, as of January 1, ~~2004~~ 2006, is repealed, unless a later enacted  
14 statute that is enacted before January 1, ~~2004~~ 2006, deletes or  
15 extends the dates on which it becomes inoperative and is repealed.

16 *SEC. 16.* Section 14170.10 is added to the Welfare and  
17 Institutions Code, to read:

18 14170.10. (a) No provider shall submit a claim to the  
19 department or its fiscal intermediaries for the dispensing or  
20 furnishing of a controlled drug, a dangerous drug, or a dangerous  
21 device, or a drug or device requiring a written order or prescription  
22 for the drug or device to be covered under the Medi-Cal program  
23 or for the performance of a clinical laboratory test or examination,  
24 unless the provider's records contain an order authorized by  
25 Section 4019 of the Business and Professions Code, or a  
26 prescription, including an electronic transmission prescription,  
27 signed by the person lawfully authorized by his or her practice act  
28 to prescribe or order the dispensing or furnishing of that drug or  
29 device to, or for the performance of a clinical laboratory test or  
30 examination that meets the federal CLIA standard for test  
31 requisition as set forth in Section 493.1241 of Title 42 of the Code  
32 of Federal Regulations upon, a Medi-Cal beneficiary, except the  
33 following:

34 (1) Providers who are physicians, clinics, hospitals, or other  
35 nonpharmacists and who are legally authorized to dispense or  
36 furnish drugs or devices directly to their patients, may in lieu of the  
37 requirements of this subdivision include a notation in their  
38 patients' medical charts reflecting they have dispensed or  
39 furnished the drug or device directly to the patient as authorized  
40 by the Business and Professions Code.

(2) Anatomical pathology examinations may be ordered by physicians by notation within the patients medical record during inpatient or outpatient surgery provided that these examinations comply with federal CLIA requirements. Any claims made contrary to this section shall be subject to recovery as overpayments.

*(3) If obtaining a biological specimen is required in order that a test or examination occurs on a periodic basis within an established provider-patient relationship, the provider shall only be required to retain the order or requisition upon obtaining the biological specimen necessary for the initial test or examination, so long as an appropriate record of each test or examination is entered in the patient's chart.*

(b) For purposes of this section:

(1) "Signed" shall include a signature that meets the conditions of the Electronic Signature in Global and National Commerce Act (15 U.S.C. Sec. 7001).

(2) "Controlled substance" shall mean any substance listed in Chapter 2 (commencing with Section 11053) of Division 10 of the Health and Safety Code.

(3) "Dangerous drug" or "dangerous device" has the same meaning as in Section 4022 of the Business and Professions Code.

(4) "Drug or device" means:

(A) "Drug," as defined in Section 4025 of the Business and Professions Code.

(B) "Device," as defined in Section 4023 of the Business and Professions Code.

(C) Pharmaceuticals, medical equipment, medical supplies, orthotics and prosthetics appliances, and other product-like supplies or equipment.

(5) "Prescription" has the same meaning as in Section 4040 of the Business and Professions Code.

(6) "Electronic transmission prescription" includes both image and data prescriptions.

(7) "Electronic image transmission prescription" means any prescription order for which a facsimile of the order is received by a pharmacy or other appropriate provider from a licensed prescriber and that is reduced to writing and processed by the pharmacy or other appropriate provider in accordance with

1 applicable provisions of the Business and Professions Code,  
2 including Section 4070.

3 (8) “Electronic data transmission prescription” means any  
4 prescription order, other than an electronic image transmission  
5 prescription, that is electronically transmitted from a licensed  
6 prescriber to a pharmacy or other appropriate provider and which  
7 is reduced to writing and processed by the pharmacy or other  
8 appropriate provider in accordance with applicable provisions of  
9 the Business and Professions Code, including Section 4070. The  
10 use of commonly used abbreviations shall not invalidate an  
11 otherwise valid prescription.

12 (9) “Clinical laboratory test or examination” means the  
13 detection, identification, measurement, evaluation, correlation,  
14 monitoring, and reporting of any particular analyte, entity, or  
15 substance within a biological specimen for the purpose of  
16 obtaining scientific data that may be used as an aid to ascertain the  
17 presence, progress, and source of a disease or physiological  
18 condition in a human being, or used as an aid in the prevention,  
19 prognosis, monitoring, or treatment of a physiological or  
20 pathological condition in a human being, or for the performance  
21 of nondiagnostic tests for assessing the health of an individual.

22 (c) Notwithstanding any other provision of law, the director  
23 may, without taking regulatory action pursuant to Chapter 3.5  
24 (commencing with Section 11340) of Part 1 of Division 3 of Title  
25 2 of the Government Code, implement, interpret, or make specific  
26 this section by means of a provider bulletin or similar instruction.  
27 The department shall notify and consult with interested parties and  
28 appropriate stakeholders in implementing, interpreting, or making  
29 specific the provisions of this section, including all of the  
30 following:

31 (1) Notifying provider representatives of the proposed action  
32 or change. The notice shall occur at least 10 business days prior to  
33 the meeting provided for in paragraph (2), ~~unless the law being~~  
34 ~~implemented, interpreted, or made specific requires a shorter time~~  
35 ~~period.~~

36 (2) Scheduling at least one meeting with interested parties and  
37 appropriate stakeholders to discuss the action or change.

38 (3) Allowing for written input regarding the action or change.



(4) Providing at least 30 days' advance notice on the effective date of the action or change, ~~unless the law requiring the interpretation or specificity requires a shorter time period.~~

~~SEC. 15.—~~

*SEC. 17.* Section 14172.5 of the Welfare and Institutions Code is amended to read:

14172.5. (a) No later than 60 days after the completion of an audit or examination pursuant to Sections 10722 and 14170, the department shall issue the first statement of account status or demand for repayment.

(b) (1) Notwithstanding the provisions of Section 14172 or any other law, when it is established that an overpayment has been made to a provider or a civil money penalty assessed pursuant to Section 14123.2, 14123.25, 14171.5, or 14171.6 is due from a provider, the department shall not begin liquidation of the overpayment until 60 days after issuance of the first statement of accountability or demand for repayment after issuance of the audit or examination report establishing the overpayment or the document establishing the penalty. The department shall pursue liquidation of the overpayment or penalty upon expiration of the 60-day period. If the department finds, upon appeal, that no overpayment was made to, or no penalty is due from, the provider, the department shall repay the amount collected, together with the payment of interest thereon, from the date occurring 60 days after issuance of the first statement of accountability or demand for repayment after issuance of the audit or examination report alleging the overpayment or the document establishing the penalty.

(2) This subdivision shall not be construed so as to affect the department's authority under other provisions of law for liquidation of overpayments to providers.

(c) Liquidation of the overpayment or penalty may be by any of the following:

(1) Lump-sum payment by the provider.

(2) Offset against current payments due to the provider.

(3) A repayment agreement executed between the provider and the department.

(4) Any other method of recovery available to and deemed appropriate by the director.



(d) An offset against current payments shall continue until one of the following occurs:

(1) The overpayment or penalty is recovered.

(2) The department enters into an agreement with the provider for repayment of the overpayment or penalty.

(3) The department determines, upon appeal, that there is no overpayment or that the penalty should not have been assessed.

(e) The provider shall pay interest on any unrecovered overpayments or penalty assessments as provided by subdivision (h) of Section 14171. If recovery of a disallowed payment has been made by the department, a provider who prevails in an appeal of a disallowed payment or penalty assessment shall be paid interest as provided by subdivision (g) of Section 14171.

(f) Nothing in this section shall prohibit a provider from repaying all or a part of the disputed overpayment or penalty assessment without prejudice to the provider's right to a hearing pursuant to subdivision (b) of Section 14171 or pursuant to Section 100171 of the Health and Safety Code.

(g) If a provider appeals the assessment of a civil money penalty, liquidation of the penalty shall be deferred until the appeal is rejected or a final administrative decision is issued.

(h) If on the basis of reliable evidence, the department has a valid basis for believing that, with respect to a provider, proceedings have been or will shortly be instituted in a state or federal court for purposes of determining whether the provider is insolvent or bankrupt under appropriate state or federal law, or that a provider is or will shortly be taking action which reasonably might seriously hinder or defeat the department's ability to collect overpayments in the future, the department may immediately adjust any payments to the provider to a level necessary to insure that no overpayment to the provider is made.

CORRECTIONS

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